

budget expands significantly our efforts to help them meet their responsibility.

Whether our ancestors came here on the Mayflower or on slave ships, whether they landed on Ellis Island or at Los Angeles Airport, whether they arrived yesterday or walked this land a thousand years ago—we can be, and we must be One America. We can only meet our generation's historic responsibility to the 21st century if we go forward as that One America.

THE MILLENNIUM

Barely more than 300 days from now, we will cross that bridge into the new millennium. This is a moment, as the First Lady has said, to honor the past and imagine the future.

I honor her—for leading our Millennium Project—for all she has done for our children—and for her historic role in serving our nation and advancing our ideals at home and abroad.

Last year, I called on Congress and every citizen to mark the millennium by saving America's treasures. Hillary has traveled across the country to inspire recognition and support for saving places like Thomas Edison's Invention Factory and Harriet Tubman's Home.

We must preserve our treasures in every community. I invite every American town, city, and county to become a nationally recognized "Millennium Community" by launching projects that save our history, promote our arts and humanities, and prepare our children for the future.

Already, the response has been remarkable, and I thank Congress and our private sector partners for their support. Because of you, the Star Spangled Banner will be preserved for the ages.

In ways large and small, we are keeping alive what George Washington called "the sacred fire of liberty."

Six years ago, I came to office in a time of doubt for America, with our economy troubled, our deficit high, our people divided. Some even wondered whether our best days were behind us. But across this nation, in a thousand neighborhoods, I had seen, even amid the pain and uncertainty of recession, the heart and character of America.

I knew then that we Americans could renew our country.

Tonight, as I deliver the last State of the Union message of the 20th Century, no one can doubt the enduring resolve and boundless capacity of Americans to work toward that "more perfect union" of our founders' dreams.

We near the end of a century when generation after generation of Americans answered the call to greatness, overcoming Depression, lifting up the dispossessed, bringing down barriers of racial prejudice, building the largest middle class in history, winning two world wars and the "long twilight struggle" of the Cold War.

We are profoundly grateful for the magnificent achievement of our forbears.

Yet perhaps in the daily press of events, in the clash of controversy, we do not see our own time for what it truly is—a new dawn for America.

A hundred years from tonight, an American President will stand in this place to report on the State of the Union. He—or she—will look back on a 21st century shaped in so many ways by the decisions we make here and now.

Let it be said of us then that we were thinking not only of our time, but of their time; that we reached as high as our ideals; that we put aside our divisions and found a new hour of healing and hopefulness; that we joined together to serve and strengthen the land we love.

My fellow Americans, this is our moment. Let us lift our eyes as one nation, and from the mountaintop of this American century, look ahead to the next one—asking God's blessing on our endeavors and our beloved country.

EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-707. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Safety Fitness Procedures" (RIN2125-AC71) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-708. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "National Corridor Planning and Development Program and Co-ordinated Border Infrastructure Program—Implementation of the Transportation Equity Act for the 21st century" (Docket FHWA-98-4622) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-709. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Boeing Model 767 Series Airplanes" (Docket 97-NM-39-AD) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-710. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Eurocopter France Model SA 330F, G, and J Helicopters" (Docket 97-SW-43-AD) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-711. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Establishment of Class E Airspace; Anaktuvuk Pass, AK" (Docket 98-AAL-16) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-712. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Establishment of Class E Airspace; Atka, AK" (Docket 98-AAL-18) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-713. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Revision of Class E Airspace; Nome, AK" (Docket 98-AAL-12) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-714. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Revision of Class E Airspace; Yakutat, AK" (Docket 98-AAL-17) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-715. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Revision of Class E Airspace; Unalakleet, AK" (Docket 98-AAL-10) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-716. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Revision of Class E Airspace; King Salmon, AK" (Docket 98-AAL-11) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-717. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Eurocopter France Model AS 332C, L, and L1 Helicopters" (Docket 97-SW-36-AD) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-718. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments" (Docket 29380) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-719. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments" (Docket 29379) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-720. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments" (Docket 29381) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-721. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Revision of the Legal Description of the Memphis Class B Airspace Area; TN" (Docket 98-AWA-1) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-722. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; General Electric Aircraft Engines

CJ610 Turbojet and CF700 Series Turbofan Engines" (Docket 98-ANE-60-AD) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-723. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Revision of Class E Airspace; Reno, NV" (Docket 98-AWP-23) received on November 9, 1998; to the Committee on Commerce, Science, and Transportation.

EC-724. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Federal Motor Vehicle Safety Standards; Lamps, Reflective Devices and Associated Equipment" (Docket NHTSA 98-4723) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-725. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Amendment to Class E Airspace; Concordia, KS" (Docket 98-ACE-46) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-726. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Amendment to Class E Airspace; Goodland, KS" (Docket 98-ACE-35) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-727. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Amendment to Class E Airspace; Muscatine, IA" (Docket 98-ACE-25) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-728. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Amendment to Class E Airspace; Fairbury, NE" (Docket 98-ACE-28) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-729. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Burkhart GROB Luft-und Raumfahrt GmbH Model G 109B Gliders" (Docket 98-CE-72-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-730. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; McDonnell Douglas Model DC-9-31 Series Airplanes" (Docket 97-NM-99-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-731. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; de Havilland Model DHC-7 Series Airplanes" (Docket 98-NM-143-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-732. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; British Aerospace Model Viscount 744,

745, 745D, and 810 Series Airplanes" (Docket 98-NM-217-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-733. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; McDonnell Douglas Model MD-11 Series Airplanes" (Docket 98-NM-304-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-734. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Bell Helicopter Textron, Inc. Model 214B, 214B-1, and 214ST Helicopters" (Docket 98-SW-12-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-735. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; International Aero Engines (IAE) V2500-A1 Series Turbofan Engines" (Docket 98-ANE-67-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-736. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Dornier Model 328-100 Series Airplanes" (Docket 98-NM-88-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-737. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Raytheon Model Hawker 800XP Series Airplanes" (Docket 98-NM-195-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-738. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Pratt and Whitney JT9D Series Turbofan Engines" (Docket 98-ANE-21-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-739. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Pratt and Whitney PW4000 Series Turbofan Engines" (Docket 97-ANE-53-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-740. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Boeing Model 757-200 Series Airplanes Equipped With Rolls Royce Model RB211-535E4/E4B Engines" (Docket 98-NM-294-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-741. A communication from the General Counsel of the Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Raytheon Model BAe.125, DH.125, BH.125, and HS.125 Series Airplanes" (Docket 97-NM-305-AD) received on November 16, 1998; to the Committee on Commerce, Science, and Transportation.

EC-742. A communication from the Secretary of the Panama Canal Commission, transmitting, pursuant to law, the report of two rules entitled "Vessels Carrying Dangerous Packaged Goods Board of Local Inspectors; Composition Functions" (RIN3207-AA26) and "Tolls for Use of Canal" (RIN3207-AA46) received on December 16, 1998; to the Committee on Armed Services.

EC-743. A communication from the Secretary of Energy, transmitting, pursuant to law, a report entitled "1997 Annual Report on Low-Level Radioactive Waste Management Progress"; to the Committee on Energy and Natural Resources.

EC-744. A communication from the Secretary of Energy, transmitting, pursuant to law, the Department's Viability Assessment of the Yucca Mountain Repository; to the Committee on Energy and Natural Resources.

EC-745. A communication from the Executive Director of the Japan-United States Friendship Commission, transmitting, pursuant to law, the Commission's annual report for fiscal year 1998; to the Committee on Foreign Relations.

EC-746. A communication from the Assistant Legal Advisor for Treaty Affairs, transmitting, pursuant to law, a report of international agreements other than treaties entered into by the United States (98-180 to 98-185); to the Committee on Foreign Relations.

EC-747. A communication from the Commissioner of the Immigration and Naturalization Service, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Petitioning Requirements for the H-1B Nonimmigrant Classification Under Public Law 105-277" received on December 14, 1998; to the Committee on the Judiciary.

EC-748. A communication from the Assistant Attorney General, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Final Guidelines for the Jacob Wetterling Crimes Against Children and Sexually Violent Offender Registration Act, as Amended" (RIN1105-AA56) received on December 17, 1998; to the Committee on the Judiciary.

EC-749. A communication from the Assistant Secretary for Indian Affairs, Department of the Interior, transmitting, pursuant to law, a report entitled "A Plan for the Use of the Little Traverse Bay Band of Odawa Indians; Judgement Fund Distribution"; to the Committee on Indian Affairs.

EC-750. A communication from the Chief of the Natural Resources Conservation Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Conservation Farm Option" (RIN0578-AA20) received on December 16, 1998; to the Committee on Agriculture, Nutrition, and Forestry.

EC-751. A communication from the Administrator of the Rural Utilities Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Environmental Policies and Procedures" (RIN0572-AB33) received on December 15, 1998; to the Committee on Agriculture, Nutrition, and Forestry.

EC-752. A communication from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Solid Wood Packing Material From China" (RIN0579-AB01) received on December 16, 1998; to the Committee on Agriculture, Nutrition, and Forestry.

EC-753. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, the report of a rule

entitled "Prescription Drug Product Labeling; Medication Guide Requirements" (RIN0910-AA37) received on December 16, 1998; to the Committee on Labor and Human Resources.

EC-754. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, a report on Model Projects for Youth Education and Domestic Violence; to the Committee on Labor and Human Resources.

EC-755. A communication from the Director of the National Institute on Disability and Rehabilitation Research, Department of Education, transmitting, pursuant to law, the annual report of the Interagency Committee on Disability Research for calendar year 1998; to the Committee on Labor and Human Resources.

EC-756. A communication from the Director of the Regulations Policy and Management Staff, Food and Drug Administration, Department of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Indirect Food Additives: Adjuvants, Production Aids, and Sanitizers (Clarifying Agent)" (Docket 98F-0291) received on December 16, 1998; to the Committee on Labor and Human Resources.

EC-757. A communication from the Chairman of the Postal Rate Commission, transmitting, pursuant to law, the Commission's report under the Inspector General Act for fiscal year 1998; to the Committee on Governmental Affairs.

EC-758. A communication from the Director of the Office of Personnel Management, transmitting, pursuant to law, the Office's report under the Inspector General Act for the period from April 1, 1998 through September 30, 1998; to the Committee on Governmental Affairs.

EC-759. A communication from the United States Office of Government Ethics, transmitting, pursuant to law, the report of a rule entitled "Technical Amendments to Financial Disclosure Rule for Executive Branch Employees" (RIN3209-AA00) received on December 14, 1998; to the Committee on Governmental Affairs.

EC-760. A communication from the United States Office of Government Ethics, transmitting, pursuant to law, the report of a rule entitled "Standards of Ethical Conduct for Employees of the Executive Branch" (RIN3209-AA04) received on December 15, 1998; to the Committee on Governmental Affairs.

EC-761. A communication from the Executive Director of the Committee for Purchase From People Who Are Blind or Severely Disabled, transmitting, pursuant to law, a list of additions to and deletions from the Committee's Procurement List dated December 9, 1998; to the Committee on Governmental Affairs.

EC-762. A communication from the Secretary of Education, transmitting, pursuant to law, the Department's report under the Inspector General Act for the period from April 1, 1998 through September 30, 1998; to the Committee on Governmental Affairs.

EC-763. A communication from the Chairman of the Board of Directors of the Panama Canal Commission, transmitting, pursuant to law, the Commission's report under the Inspector General Act for the period from April 1, 1998 through September 30, 1998; to the Committee on Governmental Affairs.

EC-764. A communication from the Inspector General of the United States Railroad Retirement Board, transmitting, pursuant to law, the Board's report under the Inspector General Act for the period from April 1, 1998

through September 30, 1998; to the Committee on Governmental Affairs.

EC-765. A communication from the Inspector General of the U.S. General Services Administration, transmitting, pursuant to law, the Administration's report under the Inspector General Act for the period from April 1, 1998 through September 30, 1998; to the Committee on Governmental Affairs.

EC-766. A communication from the Secretary of Labor, transmitting, pursuant to law, the Department's report under the Inspector General Act for the period from April 1, 1998 through September 30, 1998; to the Committee on Governmental Affairs.

EC-767. A communication from the Benefits Communications Manager, Farm Credit Bank of Wichita, transmitting, pursuant to law, the Bank's annual report for calendar year 1998; to the Committee on Governmental Affairs.

EC-768. A communication from the Interim District of Columbia Auditor, transmitting, pursuant to law, notice of a report entitled "Statutory Audit of Advisory Neighborhood Commission 2C for the Period October 1, 1995 through December 31, 1997"; to the Committee on Governmental Affairs.

EC-769. A communication from the Interim District of Columbia Auditor, transmitting, pursuant to law, notice of a report entitled "Audit of Advisory Neighborhood Commission 8E for the Period 09/01/96 through 07/31/98"; to the Committee on Governmental Affairs.

EC-770. A communication from the Chairman of the U.S. Commodity Futures Trading Commission, transmitting, pursuant to law, the Commission's report under the Federal Manager's Financial Integrity Act; to the Committee on Governmental Affairs.

EC-771. A communication from the Director of the Federal Bureau of Investigation, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Drawback; Correction" (RIN1515-AB95) received on November 30, 1998; to the Committee on Governmental Affairs.

EC-772. A communication from the Deputy Associate Administrator for Acquisition, U.S. General Services Administration, transmitting, pursuant to law, the report of final and interim revisions to the Federal Acquisition Regulation received on December 17, 1998; to the Committee on Governmental Affairs.

EC-773. A communication from the Director of the Federal Bureau of Prisons, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Inmate Work and Performance Pay Program: Work Evaluation" (RIN1120-AA74) received on December 14, 1998; to the Committee on the Judiciary.

EC-774. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, the report of a rule entitled "Simplification of Grant Appeals Process" (RIN0930-ZA00) received on December 16, 1998; to the Committee on Labor and Human Resources.

EC-775. A communication from the Chairman of the United States Consumer Product Safety Commission, transmitting, pursuant to law, the Commission's report under the Inspector General Act for the period from April 1, 1998 through September 30, 1998; to the Committee on Governmental Affairs.

EC-776. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Air Quality Implementation

Plans"; Maryland; Control of Volatile Organic Compound From Sources That Store and Handle JP-4 Jet Fuel" (FRL6202-6) received on December 17, 1998; to the Committee on Environment and Public Works.

EC-777. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Air Quality Implementation Plans"; Revised Format of Materials Being Incorporated by Reference for Alabama" (FRL6204-8) received on December 17, 1998; to the Committee on Environment and Public Works.

EC-778. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Implementation Plans; Designation of Areas for Air Quality Planning Purposes" (FRL6206-1) received on December 17, 1998; to the Committee on Environment and Public Works.

EC-779. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting pursuant to law, the report of a rule entitled "Approval and Promulgation of Revisions to the Tennessee State Implementation Plan" (FRL6205-1) received on December 17, 1998; to the Committee on Environment and Public Works.

EC-780. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of State Implementation Plans; California State Implementation Plan Revision; Kern County Air Pollution Control District" (FRL6189-9) received on December 17, 1998; to the Committee on Environment and Public Works.

EC-781. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Standards of Performance for New Stationary Sources and National Emission Standards for Hazardous Air Pollutants; Delegation of Authority to the States of Iowa; Kansas; Missouri; Nebraska; Lincoln-Lancaster County, Nebraska; and City of Omaha, Nebraska" (FRL6200-5) received on December 17, 1998; to the Committee on Environment and Public Works.

EC-782. A communication from the Director of the Office of Regulatory Management and Information, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Approval and Promulgation of Air Quality Implementation Plans"; State of Maine; Interim Final Determination that Maine has Avoided the Deficiencies of its I/M SIP revision (FRL6203-4) received on December 15, 1998; to the Committee on Environment and Public Works.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. JEFFORDS (for himself, Mr. GREGG, Mr. LOTT, Mr. MCCAIN, Mr. MACK, and Mr. COVERDELL):

S. 2. A bill to extend programs and activities under the Elementary and Secondary